By: Representative Guice

To: Banks and Banking

HOUSE BILL NO. 821

- AN ACT TO REENACT SECTIONS 75-67-501 THROUGH 75-67-537, MISSISSIPPI CODE OF 1972, WHICH PROVIDE FOR THE LICENSURE AND REGULATION OF CHECK CASHERS BY THE DEPARTMENT OF BANKING AND 3 CONSUMER FINANCE; TO AMEND REENACTED SECTIONS 75-67-501, 75-67-503, 75-67-505, 75-67-507, 75-67-509, 75-67-513, 75-67-515, 75-67-517, 75-67-521, 75-67-523, 75-67-525, 75-67-527, 75-67-529, 75-67-531, 75-67-533, 75-67-535, 75-67-537, MISSISSIPPI CODE OF 5 6 7 1972, TO CHANGE REFERENCES TO CODE SECTION NUMBERS TO REFERENCES 8 9 TO "THIS ARTICLE"; TO AMEND SECTION 75-67-539, MISSISSIPPI CODE OF 1972, TO EXTEND THE DATE OF THE REPEALER ON THE MISSISSIPPI CHECK 10 11 CASHERS ACT; AND FOR RELATED PURPOSES.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 75-67-501, Mississippi Code of 1972, is
- 14 reenacted and amended as follows:
- 75-67-501. <u>This article</u> shall be known and may be cited as
- 16 the "Mississippi Check Cashers Act."
- 17 SECTION 2. Section 75-67-503, Mississippi Code of 1972, is
- 18 reenacted and amended as follows:
- 19 75-67-503. The following words and phrases used in this
- 20 <u>article</u> shall have the following meanings unless the context
- 21 clearly indicates otherwise:
- 22 (a) "Appropriate law enforcement agency" means the
- 23 sheriff of each county in which the licensee maintains an office,
- 24 or the police chief of the municipality in which the licensee
- 25 maintains an office, or law enforcement officers of the Department
- 26 of Public Safety.
- 27 (b) "Attorney General" means the Attorney General of
- 28 the State of Mississippi.
- 29 (c) "Check" means any check, draft, money order,
- 30 personal money order, or other instrument for the transmission or

- 31 payment of money as determined by the Commissioner of Banking and
- 32 Consumer Finance, but shall not include travelers checks or
- 33 foreign drawn payment instruments.
- 34 (d) A "check casher" means any individual, partnership,
- 35 association, joint stock association, trust or corporation,
- 36 excluding the United States Government and the government of this
- 37 state, who exchanges cash or other value for any check, draft,
- 38 money order, personal money order, or other instrument for the
- 39 transmission or payment of money, except travelers checks and
- 40 foreign drawn payment instruments, and who charges a fee therefor.
- 41 (e) "Commissioner" means the Mississippi Commissioner
- 42 of Banking and Consumer Finance, or his designee, as the
- 43 designated official for the purpose of enforcing this article.
- 44 (f) "Consideration" includes any premium charged for
- 45 the sale of goods or services in excess of the cash price of the
- 46 goods or services.
- 47 (g) "Department" means the Department of Banking and
- 48 Consumer Finance.
- 49 (h) "Licensee" means any individual, partnership,
- 50 association or corporation duly licensed by the Department of
- 51 Banking and Consumer Finance to engage in the business of cashing
- 52 checks under this article.
- (i) "Person" means an individual, partnership,
- 54 corporation, joint venture, trust, association or any legal entity
- 55 however organized.
- (j) "Personal money order" means any instrument for the
- 57 transmission or payment of money in relation to which the
- 58 purchaser or remitter appoints or purports to appoint the seller
- 59 thereof as his agent for the receipt, transmission or handling of
- 60 money, whether such instrument is signed by the seller or by the
- 61 purchaser or remitter or some other person.
- SECTION 3. Section 75-67-505, Mississippi Code of 1972, is
- 63 reenacted and amended as follows:
- 75-67-505. (1) A person may not engage in business as a
- 65 check casher or otherwise portray himself as a check casher unless
- 66 the person has a valid license authorizing engagement in the
- 67 business. A separate license is required for each place of

- 68 business under this article and each business must be independent
- 69 of, and not a part of, any other business operation. A check
- 70 cashing business shall not be a part of, or located at the same
- 71 business address with, a pawnshop, title pledge office and small
- 72 loan company. However, a licensed check casher may, as a part of
- 73 his business, sell money orders and operate a processing center
- 74 where utility bills are collected from the general public and
- 75 governmental payments are distributed. The commissioner may issue
- 76 more than one (1) license to a person if that person complies with
- 77 this article for each license. A new license or application to
- 78 transfer an existing license is required upon a change, directly
- 79 or beneficially, in the ownership of any licensed check casher
- 80 business and an application shall be made to the commissioner in
- 81 accordance with this article.
- 82 (2) When a licensee wishes to move a check casher business
- 83 to another location, the licensee shall give thirty (30) days'
- 84 prior written notice to the commissioner who shall amend the
- 85 license accordingly.
- 86 (3) Each license shall remain in full force and effect until
- 87 relinquished, suspended, revoked or expired. Every licensee, on
- 88 or before each September 1, shall complete and file with the tax
- 89 assessor of the county or city clerk of the municipality in which
- 90 the check casher business is located, an annual renewal
- 91 application for each license held by him. If the annual renewal
- 92 application is not filed for twenty-nine (29) days after September
- 93 1, the license shall thereupon expire, but not before the
- 94 thirtieth day of September of any year for which the prior
- 95 application has been filed.
- 96 (4) Notwithstanding other provisions of this article, the
- 97 commissioner may issue a temporary license authorizing the
- 98 operator of a check casher business on the receipt of an
- 99 application for a license involving principals and owners that are
- 100 substantially identical to those of an existing licensed check

- 101 casher. The temporary license is effective until the permanent
- 102 license is issued or denied.
- 103 (5) Notwithstanding other provisions of this article,
- 104 neither a new license nor an application to transfer an existing
- 105 license shall be required upon any change, directly or
- 106 beneficially, in the ownership of any licensed check casher
- 107 business incorporated under the laws of this state or any other
- 108 state as long as the licensee continues to operate as a
- 109 corporation doing a check casher business under the license.
- 110 However, the commissioner may require the licensee to provide such
- information as he deems reasonable and appropriate concerning the
- 112 officers and directors of the corporation and persons owning in
- 113 excess of twenty-five percent (25%) of the outstanding shares of
- 114 the corporation.
- SECTION 4. Section 75-67-507, Mississippi Code of 1972, is
- 116 reenacted and amended as follows:
- 117 75-67-507. The provisions of <u>this article</u> shall not apply
- 118 to:
- 119 (a) Any bank, trust company, savings association,
- 120 savings and loan association, savings bank or credit union which
- 121 is chartered under the laws of this state or under federal law and
- 122 domiciled in this state.
- 123 (b) Any person who cashes checks at their face value
- 124 and does not charge the consumer a fee or otherwise receive any
- 125 consideration from the consumer.
- 126 (c) Any person principally engaged in the retail sale
- 127 of goods or services who, either as an incident to or
- 128 independently of a retail sale, may from time to time cash checks
- 129 for a fee or other consideration, not exceeding three percent (3%)
- of the face amount of the check or Ten Dollars (\$10.00), whichever
- 131 is greater.
- SECTION 5. Section 75-67-509, Mississippi Code of 1972, is
- 133 reenacted and amended as follows:

75-67-509. To be eligible for a check casher license, an

135 applicant shall:

- 136 (a) Operate lawfully and fairly within the purposes of
- 137 this article.
- 138 (b) Not have been convicted of a felony in the last ten
- 139 (10) years or be active as a beneficial owner for someone who has
- 140 been convicted of a felony in the last ten (10) years.
- 141 (c) File with the sheriff of the county or the mayor of
- 142 the municipality in which the check casher business is to be
- 143 located, a bond with good security in the penal sum of Ten
- 144 Thousand Dollars (\$10,000.00), payable to the mayor of the
- 145 municipality or the sheriff of the county in which the check
- 146 casher business is to be located, and their successors in office,
- 147 for the faithful performance by the licensee of the duties and
- 148 obligations pertaining to the business so licensed and the prompt
- 149 payment of any judgment which may be recovered against the
- 150 licensee on account of charges or other claims arising directly or
- 151 collectively from any violation of the provisions of this article.
- 152 The bond shall not be valid until it is approved by the mayor of
- 153 the municipality or by the sheriff of the county. The applicant
- 154 may file, in lieu of the bond, cash, a certificate of deposit or
- 155 government bonds in the amount of Ten Thousand Dollars
- 156 (\$10,000.00). Those deposits shall be filed with the mayor of the
- 157 municipality or the sheriff of the county in which the check
- 158 casher is located, and is subject to the same terms and conditions
- 159 as are provided for in the surety bond required in this paragraph.
- 160 Any interest or earnings on those deposits are payable to the
- 161 depositor.
- 162 (d) File with the tax assessor of the county or the
- 163 city clerk of the municipality in which the check casher business
- 164 is to be located, an application for a license. Upon completion
- 165 of an investigation of the applicant, the tax assessor or city
- 166 clerk shall send a copy of the filed application along with his

- 167 recommendation for the commissioner's approval or disapproval of
- 168 the application. If applicant's application is approved, a check
- 169 casher license will be issued within thirty (30) days.
- (e) Submit a set of fingerprints from any local law
- 171 enforcement agency.
- 172 (f) Complete and file with the tax assessor of the
- 173 county or city clerk of the municipality in which the check casher
- 174 business is located, an annual renewal application for a license.
- SECTION 6. Section 75-67-511, Mississippi Code of 1972, is
- 176 reenacted as follows:
- 75-67-511. Each application for a license shall be in a form
- 178 prescribed by the commissioner, signed under oath, and shall
- 179 include the following:
- 180 (a) The legal name, residence and business address of
- 181 the applicant and, if the applicant is a partnership, association
- 182 or corporation, of every member, officer and director thereof.
- 183 However, the application need not state the full name and
- 184 address of each shareholder, if the applicant is owned directly or
- 185 beneficially by a person which as an issuer has a class of
- 186 securities registered under Section 12 of the Securities and
- 187 Exchange Act of 1934 or is an issuer of securities which is
- 188 required to file reports with the Securities and Exchange
- 189 Commission under Section 15(d) of the Securities and Exchange Act,
- 190 provided that the person files with the commissioner such
- 191 information, documents and reports as are required by the
- 192 provisions of the Securities and Exchange Act to be filed by the
- 193 issuer with the Securities and Exchange Commission.
- 194 (b) The complete address of the location at which the
- 195 applicant proposes to engage in the business of cashing checks.
- 196 (c) Other data and information the department may
- 197 require with respect to the applicant, its directors, trustees,
- 198 officers, members or agents.
- 199 (d) Sworn financial statements of the applicant showing

- 200 a net worth of at least Twenty Thousand Dollars (\$20,000.00).
- SECTION 7. Section 75-67-513, Mississippi Code of 1972, is
- 202 reenacted and amended as follows:
- 203 65-67-513. (1) Upon filing of an application in a form
- 204 prescribed by the commissioner, accompanied by the documents
- 205 required in this article, the department shall investigate to
- 206 ascertain whether the qualifications prescribed by Sections
- 207 75-67-509 and 75-67-511 have been satisfied. If the commissioner
- 208 finds that the qualifications have been satisfied and, if he
- 209 approves the documents so filed by the applicant, he shall issue
- 210 to the applicant a license to engage in the business of check
- 211 cashing in this state.
- 212 (2) The license shall be kept conspicuously posted in the
- 213 place of business of the licensee.
- SECTION 8. Section 75-67-515, Mississippi Code of 1972, is
- 215 reenacted and amended as follows:
- 216 75-67-515. (1) The department may adopt reasonable
- 217 administrative regulations, not inconsistent with law, for the
- 218 enforcement of this article.
- 219 (2) To assure compliance with the provisions of this
- 220 <u>article</u>, the department may examine the books and records of any
- 221 licensee without notice during normal business hours.
- 222 (3) Each licensee shall keep and use in its business any
- 223 books, accounts and records the department may require to carry
- 224 into effect the provisions of this article and the administrative
- 225 regulations issued under this article. Every licensee shall
- 226 preserve the books, accounts and records of its business for at
- 227 least two (2) years.
- 228 (4) Any fee charged by a licensee for cashing a check shall
- 229 be posted conspicuously to the bearer of the check before cashing
- 230 the check, and the fee shall be a service fee and not interest.
- 231 (5) Before a licensee deposits with any bank or other
- 232 depository institution a check cashed by the licensee, the check

- 233 shall be endorsed with the actual name under which the licensee is
- 234 doing business.
- 235 (6) All personal checks cashed for a customer by a licensee
- 236 shall be dated on the actual date the cash is tendered to the
- 237 customer.
- 238 (7) No licensee shall cash a check payable to a payee unless
- 239 the licensee has previously obtained appropriate identification of
- 240 the payee clearly indicating the authority of the person cashing
- 241 the check, draft or money order on behalf of the payee.
- 242 (8) No licensee shall indicate through advertising, signs,
- 243 billboards or otherwise that checks may be cashed without
- 244 identification of the bearer of the check; and any person seeking
- 245 to cash a check shall be required to submit reasonable
- 246 identification as prescribed by the department. The provisions of
- 247 this subsection shall not prohibit a licensee from cashing a check
- 248 simultaneously with the verification and establishment of the
- 249 identity of the presenter by means other than presentation of
- 250 identification.
- 251 (9) Within five (5) business days after being advised by the
- 252 payor financial institution that a check has been altered, forged,
- 253 stolen, obtained through fraudulent or illegal means, negotiated
- 254 without proper legal authority or represents the proceeds of
- 255 illegal activity, the licensee shall notify the department and the
- 256 district attorney for the judicial district in which the check was
- 257 received. If a check is returned to the licensee by the payor
- 258 financial institution for any of these reasons, the licensee may
- 259 not release the check without consent of the district attorney or
- 260 other investigating law enforcement authority.
- 261 (10) If a check is returned to a licensee from a payor
- 262 financial institution because there are insufficient funds in or
- 263 on deposit with the financial institution to pay the check, the
- 264 licensee or any other person on behalf of the licensee shall not
- 265 institute or initiate any criminal prosecution against the maker

- 266 or drawer of the personal check with the intent and purpose of
- 267 aiding in the collection of or enforcing the payment of the amount
- 268 owed to the check casher by the maker or drawer of the check.
- SECTION 9. Section 75-67-517, Mississippi Code of 1972, is
- 270 reenacted and amended as follows:
- 75-67-517. Notwithstanding any other provision of law, no
- 272 check cashing business licensed under this article shall directly
- 273 or indirectly charge or collect fees or other consideration for
- 274 check cashing services in excess of the following:
- 275 (a) Three percent (3%) of the face amount of the check
- or Five Dollars (\$5.00), whichever is greater, for checks issued
- 277 by the federal government, state government, or any agency of the
- 278 state or agency of the state or federal government, or any county
- 279 or municipality of this state.
- 280 (b) Ten percent (10%) of the face amount of the check
- 281 or Five Dollars (\$5.00), whichever is greater, for personal
- 282 checks.
- 283 (c) Five percent (5%) of the face amount of the check
- 284 or Five Dollars (\$5.00), whichever is greater, for all other
- 285 checks, or for money orders.
- 286 A licensee may not advance monies on the security of any
- 287 personal check unless the presenter attests that the check being
- 288 presented is drawn on a legitimate, open and active account.
- 289 Except as provided by Section 75-67-519, any licensee who cashes a
- 290 check for a fee shall deposit the check not later than three (3)
- 291 business days from the date the check is cashed.
- 292 SECTION 10. Section 75-67-519, Mississippi Code of 1972, is
- 293 reenacted as follows:
- 294 75-67-519. (1) A licensee may defer the deposit of a
- 295 personal check cashed for a customer for up to thirty (30) days
- 296 under the provisions of this section.
- 297 (2) The face amount of any delayed deposit check cashed
- 298 under the provisions of this section shall not exceed Four Hundred

- 299 Dollars (\$400.00).
- 300 (3) Each delayed deposit check cashed by a licensee shall be
- 301 documented by a written agreement that has been signed by the
- 302 customer and the licensee. The written agreement shall contain a
- 303 statement of the total amount of any fees charged, expressed as a
- 304 dollar amount and as an annual percentage rate. The written
- 305 agreement shall authorize the licensee to defer deposit of the
- 306 personal check until a specific date not later than thirty (30)
- 307 days from the date the check is cashed.
- 308 (4) A licensee shall not directly or indirectly charge any
- 309 fee or other consideration for cashing a delayed deposit check in
- 310 excess of eighteen percent (18%) of the face amount of the check.
- 311 (5) No check cashed under the provisions of this section
- 312 shall be repaid by the proceeds of another check cashed by the
- 313 same licensee or any affiliate of the licensee. A licensee shall
- 314 not, for any consideration, renew or otherwise extend any delayed
- 315 deposit check.
- 316 SECTION 11. Section 75-67-521, Mississippi Code of 1972, is
- 317 reenacted and amended as follows:
- 318 75-67-521. (1) The commissioner may, after notice and
- 319 hearing, suspend or revoke a license if he finds that:
- 320 (a) The licensee, either knowingly, or without the
- 321 exercise of due care to prevent the same, has violated any
- 322 provision of this article;
- 323 (b) Any fact or condition exists which, if it had
- 324 existed or had been known to exist at the time of the original
- 325 application for the license, clearly would have justified the
- 326 commissioner in refusing the license;
- 327 (c) The licensee has aided, abetted or conspired with
- 328 an individual or person to circumvent or violate the requirement
- 329 of this article;
- 330 (d) The licensee, or a legal or beneficial owner of the
- 331 license, has been convicted of a felony, or has been convicted of

- 332 a misdemeanor that the commissioner finds directly relates to the
- 333 duties and responsibilities of the business of check cashing.
- 334 (2) The commissioner may conditionally license or place on
- 335 probation a person whose license has been suspended or may
- 336 reprimand a licensee for a violation of this article.
- 337 (3) The manner of giving notice and conducting a hearing as
- 338 required by subsection (1) of this section shall be performed in
- 339 accordance with procedures prescribed by the commissioner in rules
- 340 or regulations adopted under Mississippi Administrative Procedures
- 341 Law, Section 25-43-1 et seq.
- 342 (4) Any licensee may surrender any license by delivering it
- 343 to the commissioner with written notice of its surrender, but that
- 344 surrender shall not affect the licensee's civil or criminal
- 345 liability for acts committed prior thereto.
- 346 (5) The commissioner may reinstate suspended licenses or
- 347 issue new licenses to a person whose license or licenses have been
- 348 revoked if no fact or condition then exists which clearly would
- 349 have justified the commissioner in refusing originally to issue a
- 350 license under this article.
- 351 (6) The appropriate local law enforcement agency shall be
- 352 notified of any licensee who has his license suspended or revoked
- 353 as provided by this article.
- 354 (7) The commissioner shall enforce the provisions of this
- 355 section.
- 356
- 357 SECTION 12. Section 75-67-523, Mississippi Code of 1972, is
- 358 reenacted and amended as follows:
- 359 75-67-523. The commissioner, or his duly authorized
- 360 representative, for the purpose of discovering violations of this
- 361 <u>article</u> and for the purpose of determining whether persons are
- 362 subject to the provisions of this article, may examine persons
- 363 licensed under this article and persons reasonably suspected by
- 364 the commissioner of conducting business which requires a license

365 under this article, including all relevant books, records and

366 papers employed by those persons in the transaction of their

- 367 business, and may summon witnesses and examine them under oath
- 368 concerning matters relating to the business of those persons, or
- 369 such other matters as may be relevant to the discovery of
- 370 violations of this article, including without limiting the conduct
- 371 of business without a license as required under this article.
- 372 SECTION 13. Section 75-67-525, Mississippi Code of 1972, is
- 373 reenacted and amended as follows:
- 374 75-67-525. Any person who engages in the business of check
- 375 cashing without first securing a license prescribed by this
- 376 <u>article</u> shall be guilty of a misdemeanor and upon conviction
- 377 thereof, shall be punishable by a fine not in excess of One
- 378 Thousand Dollars (\$1,000.00) or by confinement in the county jail
- 379 for not more than one (1) year, or both.
- 380 SECTION 14. Section 75-67-527, Mississippi Code of 1972, is
- 381 reenacted and amended as follows:
- 382 75-67-527. (1) In addition to any other penalty which may
- 383 be applicable, any licensee or employee who willfully violates any
- 384 provision of this article, or who willfully makes a false entry in
- 385 any record specifically required by this article, shall be guilty
- 386 of a misdemeanor and upon conviction thereof, shall be punishable
- 387 by a fine not in excess of One Thousand Dollars (\$1,000.00) per
- 388 violation or false entry.
- 389 (2) Compliance with the criminal provisions of this article
- 390 shall be enforced by the appropriate law enforcement agency, which
- 391 may exercise for that purpose any authority conferred upon the
- 392 agency by law.
- 393 (3) When the commissioner has reasonable cause to believe
- 394 that a person is violating any provision of this article, the
- 395 commissioner, in addition to and without prejudice to the
- 396 authority provided elsewhere in this article, may enter an order
- 397 requiring the person to stop or to refrain from the violation.

- 398 The commissioner may sue in any circuit court of the state having
- 399 jurisdiction and venue to enjoin the person from engaging in or
- 400 continuing the violation or from doing any act in furtherance of
- 401 the violation. In such an action, the court may enter an order or
- 402 judgment awarding a preliminary or permanent injunction.
- 403 (4) The commissioner may impose a civil penalty against any
- 404 licensee adjudged by the commissioner to be in violation of the
- 405 provisions of this article. The civil penalty shall not exceed
- 406 Five Hundred Dollars (\$500.00) per violation and shall be
- 407 deposited into the Department of Banking and Consumer Finance,
- 408 "Consumer Finance Fund."
- 409 (5) Any licensee convicted in the manner provided in this
- 410 <u>article</u> shall forfeit the surety bond or deposit required in
- 411 Section 75-67-509(c) * * * and the amount of the bond or deposit
- 412 shall be credited to the budget of the state or local agency which
- 413 directly participated in the prosecution of the licensee, for the
- 414 specific purpose of increasing law enforcement resources for that
- 415 specific state or local agency. The bond or deposit shall be used
- 416 to augment existing state and local law enforcement budgets and
- 417 not to supplant them.
- 418 SECTION 15. Section 75-67-529, Mississippi Code of 1972, is
- 419 reenacted and amended as follows:
- 420 75-67-529. The provisions of this article are severable. If
- 421 any part of this article is declared invalid or unconstitutional,
- 422 that declaration shall not affect the parts which remain.
- 423 SECTION 16. Section 75-67-531, Mississippi Code of 1972, is
- 424 reenacted and amended as follows:
- 425 75-67-531. Check cashers operating check cashing locations
- 426 in business as of July 1, 1998, shall have until September 30,
- 427 1998, to apply for a license under this article, and upon the
- 428 approval of the application, the commissioner shall grant a
- 429 license under this article.
- 430 SECTION 17. Section 75-67-533, Mississippi Code of 1972, is

- 431 reenacted and amended as follows:
- 432 75-67-533. The commissioner shall develop and provide any
- 433 necessary forms to carry out the provisions of this article.
- 434 SECTION 18. Section 75-67-535, Mississippi Code of 1972, is
- 435 reenacted and amended as follows:
- 436 75-67-535. Municipalities in this state may enact ordinances
- 437 which are in compliance with, but not more restrictive than, the
- 438 provisions of this article. Any existing or future order,
- 439 ordinance or regulation which conflicts with this provision shall
- 440 be null and void.
- SECTION 19. Section 75-67-537, Mississippi Code of 1972, is
- 442 reenacted and amended as follows:
- 75-67-537. The commissioner may employ the necessary
- 444 full-time employees above the number of permanent full-time
- 445 employees authorized for the department for fiscal year 1999, to
- 446 carry out and enforce the provisions of this article. The
- 447 commissioner may also expend the necessary funds to equip and
- 448 provide necessary travel expenses for those employees.
- SECTION 20. Section 75-67-539, Mississippi Code of 1972, is
- 450 amended as follows:
- 451 75-67-539. * * * Sections 75-67-501 through 75-67-539 shall
- 452 stand repealed on July 1, 2000.
- 453 SECTION 21. This act shall take effect and be in force from
- 454 and after June 30, 1999.